# UNITED STATES DISTRICT COURT DISTRICT OF PUERTO RICO

UNITED STATES OF AMERICA,

Plaintiff,

Civil Action No. 97-1442-DRD

v.

TROPICAL FRUIT, S.E.; AVSHALOM LUBIN; CESAR OTERO ACEVEDO; and PEDRO TOLEDO GONZALEZ,

Defendants.

#### SETTLEMENT AGREEMENT

WHEREAS, In March 1997, the United States filed this case on behalf of the United States Environmental Protection Agency ("EPA") alleging, inter alia, that Tropical Fruit, S.E. and the individual defendants violated the Federal Insecticide, Fungicide, and Rodenticide Act ("FIFRA"), 7 U.S.C. § 136 et seq., and the Comprehensive Environmental Response, Compensation, and Liability Act ("CERCLA"), 42 U.S.C. §§ 9601, et seq., by applying pesticides to agricultural crops, including mangos and bananas, in such a manner that the pesticides drifted or otherwise migrated beyond the boundaries of the Farm in contravention of the pesticide label requirements and an EPA Administrative Order;

WHEREAS, on July 9, 2001, trial commenced in this case on the questions of the permanent injunctive relief, if any, which would be imposed upon the Farm's pesticide spraying operations and the amount of civil penalties and CERCLA response costs for which Tropical Fruit, its partners and Mr. Lubin would be liable;

WHEREAS, on or about July 12, 2001, prior to the conclusion of the United States' case, the Parties reached an agreement-in-principle to resolve the issues that were the subject of the trial before the Court.

WHEREAS, on August 21, 2001, the United States lodged a Consent Decree and on

<sup>&</sup>lt;sup>1</sup> The Farm refers to a farm 2,300 acres in size located in Guayanilla, Puerto Rico operated by Defendants.

October 25, 2001, following a 30 day public comment period, this Court entered the Decree as an order of the Court;

WHEREAS, on or about December 16, 2004, the United States filed a Motion to Enforce the Consent Decree and for stipulated penalties ("the United States' Motion") in that the United States alleged that Defendants violated a number of provisions of the Consent Decree including the requirement that Defendants remove or relocate mango trees and banana trees, and replace them with plantain trees which would not be sprayed, from certain designated areas at the border of the Farm;

WHEREAS, Defendants deny they were in violation of the Consent Decree;

WHEREAS, the Court held a status conference on the United States' Motion on July 14, 2005 and set an evidentiary hearing on the issues raised in the United States' Motion for September 7, 2005;

WHEREAS, Paragraph 74 of the Consent Decree permits modifications to the Consent Decree with the agreement of the Parties;

WHEREAS, the Parties agree, without adjudication or admission of facts or law, that settlement of this matter is in the public interest and that entry of this Settlement Agreement without further litigation is an appropriate resolution of the dispute, and the Parties consent to the entry of this Settlement Agreement;

WHEREAS, Settlement Defendants' agreement to this Settlement Agreement is not an acknowledgment or agreement that the facts alleged in the United States' Motion are true or an admission of liability.

NOW, THEREFORE, it is hereby ordered, adjudged, and decreed as follows:

- The terms of the Consent Decree will remain in full force and effect except as 1. provided below.
  - 2. All terms defined in the Consent Decree govern this Settlement Agreement.
- The schedule for removing mango trees from certain designated areas at the 3. border of the Farm to create "Buffer Segments" will be modified as follows. Beginning on or before September 15, 2005 Defendants shall commence removing or relocating the mango trees in Buffer Zone Segments A-D required to be removed pursuant to Paragraphs 15 - 17 of the Decree. Defendants shall remove or relocate at least 50 mango trees per week at a rate of approximately 10 trees per weekday until all the trees that are required to be removed under the Consent Decree are removed or relocated, but all such trees shall be removed or relocated by April 1, 2006.

- 4. Paragraph 16 of the Consent Decree requires that Defendants plant plantain trees in the Buffer Zone Segment areas in which banana or mango trees had been removed or relocated. The Decree further provides that Defendants shall be prohibited from spraying pesticides on the plantain trees. The Decree hereby is modified to provide that Defendants may plant either banana or plantain trees in the Buffer Segments in which mango trees have been removed or relocated. Further, the Decree requires that banana trees in Buffer Zone Segments E and F shall be removed or relocated. The Decree is hereby modified to provide that Defendants may leave these banana trees in place.
- 5. After all mango trees have been removed or relocated pursuant to the schedule set forth in this Settlement Agreement, Defendants shall commence planting of banana or plantain trees in Buffer Zone Segments A and D in which such trees were removed or relocated and shall conclude planting the banana or plantain trees by June 1, 2006. Within Buffer Zone Segments B and C, Defendants shall, by June 1, 2006, at the Farm's option, either plant an Inner Vegetative Barrier of neem trees consistent with paragraph 7 of the Consent Decree, or plant banana or plantain trees.
- 6. Defendants may only spray pesticides on banana or plantain trees growing in any Buffer Zone Segments consistent with Paragraph 10 of this Settlement Agreement. Defendants may only spray herbicides in any Buffer Zone Segments by ground application using Solo back sprayers or the equivalent.
- 7. Defendants shall send a report to EPA by Tuesday, September 30, 2005 and weekly thereafter reporting on the number of trees removed or relocated during the previous week. Such weekly reporting shall continue until all mango trees are removed as required by this Settlement Agreement and the Consent Decree. Defendants shall send these reports to EPA Region II Office of Regional Counsel, 290 Broadway, Room 1637, New York, NY 10007-1866, attention: Naomi P. Shapiro, Esq.
- 8. Defendants agrees that they will not seek to modify the Consent Decree further by seeking to be relieved of its obligation to remove mango trees from the Buffer Segments as required by this Settlement Agreement and the Consent Decree.
- 9. Defendants shall complete planting of all inner and outer vegetative barriers, consisting of Neem trees, pursuant to Paragraph 5 of this Settlement Agreement and Paragraphs 6 and 7 of the Consent Decree, within 90 days of the Court's approval of this Settlement Agreement.

#### 10. Control of Sigatoka Negra Fungus

a. The Consent Decree is hereby modified to allow the Farm to apply pesticides to address an outbreak of Sigatoka Negra at the Farm. Any such spraying of banana or plantain trees within any Buffer Zone Segment shall be limited by the following conditions:

- i. The Farm must be able to demonstrate an actual outbreak or imminent threat of outbreak of Sigatoka Negra at the Farm;
- ii. The Farm must be able to demonstrate the implementation of all applicable recommendations made in the PRDA's Agricultural Extension Service's Circular concerning the control of Sigatoka Negra (attached hereto as Appendix A);
- iii. The only pesticides that the Farm may apply without the prior consent of EPA pursuant to this Subparagraph 10(a) are Banana Spray Oil (EPA Reg. No. 55206-3); Serenade ASO (EPA Reg. No. 69592-12); and Abound (EPA Reg. No. 100-1098). The Farm may only apply Banana Spray Oil and Serenade by ground boom sprayer or by hand-spray application and may only apply Abound through ground boom sprayer, hand-spray application or irrigation. If the Farm seeks the use of another product, the Farm may make a written request to EPA to spray with this additional product(s), setting out the reason(s) for the request and providing a complete label for the proposed product no less than seven (7) days before its proposed use. Such request shall include the products proposed to be applied, the areas, quantity, and methods of application, and the expected date and time of application. EPA has the unreviewable discretion to decide whether to grant the Farm's request. Failure to respond to the request by the date proposed for the application will not constitute an approval.
- iv. If the Puerto Rico Department of Agriculture ("PRDA"), or University of Puerto Rico Agricultural Extension Service issues a written Executive Order, Circular, or other document after September 1, 2005 directing the Farm to spray banana or plantain trees within the No-Spray Zone for the treatment of Sigatoka Negra other than as provided in Subparagraph 10.a.iii above, the Farm shall make a written request to EPA to spray with this additional product(s), providing a complete label for the proposed product no less than seven (7) days before its proposed use. Such request shall include the products proposed to be applied, the areas, quantity, and methods of application, and the expected date and time of application. EPA has the unreviewable discretion to decide whether to grant the Farm's request. Failure to respond to the request by the date proposed for the application will not constitute an approval. A copy of the written Order, Circular or other document directing spaying should also be submitted with the request.
- b. In making any application pursuant to this Subparagraph 10.a., the Farm must take all applicable steps to reduce spray drift and comply with the label requirements of the applied pesticides, and give EPA written notice no less than 24 hours prior to spraying. Such notice shall include the products to be applied, the areas, quantity, and methods of application, the expected date and time of application, and an explanation of the reason for the application.

#### 11. Force Majeure.

a. "Force Majeure," for purposes of this Settlement Agreement, including but

not limited to paragraphs 3 and 5 above, is defined as any event arising from causes entirely beyond the control of the Defendants, including their contractors and subcontractors, that delays or prevents the timely performance of any obligation under this Settlement Agreement notwithstanding Defendants' best efforts to avoid the delay. Stipulated penalties shall not be due for the number of days for noncompliance caused by a Force Majeure event as defined in this Paragraph, provided that Defendants comply with the terms of this Paragraph. Examples of events which may constitute force majeure events include, but are not limited to, natural disasters such as floods, hurricanes, or other severe weather conditions affecting the Buffer Segments at the Farm, and national or regional emergencies. Examples of events that are not force majeure events include, but are not limited to, normal inclement weather, unanticipated or increased costs or expenses of work, the financial difficulty of the Defendants to perform such work and acts or omissions attributable to Defendants' contractors or representatives.

- b. If any event occurs which may delay or prevent the performance of any obligation under this Settlement Agreement, whether or not caused by a Force Majeure event, Defendants shall notify EPA within seventy-two (72) hours after Defendants first knew or should have known that the event might cause a delay. Within five (5) working days thereafter, Defendants shall provide to EPA, at the addresses specified in Paragraph 7 above, a written explanation of the cause(s) of any actual or expected delay or noncompliance, the anticipated duration of any delay, the measure(s) taken and to be taken by Defendants to prevent or minimize the delay, and a proposed schedule for the implementation of such measures. Failure to give timely and complete notice in accordance with this Paragraph shall constitute a waiver of any claim of Force Majeure with respect to the event in question.
- c. If the Parties agree that a delay or anticipated delay is attributable to Force Majeure, the time for performance of the obligations under this Settlement Agreement that are affected by the Force Majeure event shall be extended by mutual agreement of the Parties for a period of time as may be necessary to allow performance of such obligations to the extent the delay was caused by a Force Majeure event.
- d. If the Parties are unable to agree as to whether a delay or anticipated delay is attributable to Force Majeure, or on the number of days of noncompliance caused by such event, Defendants may initiate the Dispute Resolution process set forth below. If the Defendants do not initiate the Dispute Resolution process set forth below within seven (7) days of receiving written notice that EPA disagrees as to whether a delay or anticipated delay is attributable to Force Majeure, or on the number of days of noncompliance caused by such circumstances, then Defendants shall be deemed to have waived any Force Majeure claims or any rights to initiate Dispute Resolution with regard to such claims.
- e. Delay in performance of any obligation under this Settlement Agreement shall not automatically justify or excuse delay in complying with any subsequent obligation or requirement of this Settlement Agreement .

#### 12. <u>Dispute Resolution</u>

- a. The dispute resolution procedures in this Paragraph shall be the mechanism to resolve disputes arising under or with respect to this Settlement Agreement. However, the procedures set forth in this Section shall not apply to actions by the United States to enforce obligations that Defendants have not disputed in accordance with this Paragraph.
- b. If the Parties are unable to agree as to whether a delay or anticipated delay is attributable to Force Majeure, on the number of days of noncompliance caused by such event, or on the amount of Stipulated Penalties due, Defendants may initiate informal, good faith negotiations between the Parties to the dispute for a period of up to twenty-one (21) days from the time Defendants give notice of the existence of the dispute to EPA. The period for negotiations may be extended by written agreement of the Parties.
- c. In the event that the Parties cannot resolve any such dispute by informal negotiations under the preceding Paragraph, then the position advanced by EPA shall be considered binding unless, within ten (10) days of the end of the informal negotiation period, Defendant files a petition with this Court setting forth the matter in dispute, the efforts of the Parties to resolve it, and the relief requested. EPA shall then have ten (10) days to respond to any such petition.
- d. In proceedings on any dispute regarding a delay in performance, Defendants shall have the burden of proving: (1) that the delay or noncompliance is or was caused by a Force Majeure event, and (2) that the amount of additional time requested is necessary to compensate for that event. In no event shall the time for performance be extended for a period longer than the actual delay resulting from the Force Majeure event.
- e. In all disputes under this Paragraph, Defendants shall have the burden of proving, based upon an administrative record, that the United States' position is arbitrary and capricious, an abuse of discretion or otherwise not in accordance with law. EPA shall maintain the administrative record of the dispute, which shall contain all statements of the Parties, including supporting documentation, submitted pursuant to this Paragraph.
- 13. <u>Civil Penalty</u>. Defendants shall pay a civil penalty in the amount of \$50,000 in satisfaction of the claim for stipulated penalties alleged in the United States' Motion as follows: \$18,000 within 30 days of the Court's approval of this Settlement; \$16,000 within six months after the Court's approval of this settlement agreement, plus Interest calculated from the date of the Court's approval of this settlement agreement; \$16,000 within 12 months after the Court's approval of this settlement plus Interest calculated from the date of the Court's approval of this settlement agreement. Payment of this penalty required by this Paragraph shall be made in accordance with Paragraph 58 of the Consent Decree. Interest shall be calculated pursuant to Paragraph 56(d) of the Consent Decree. The appropriate interest rate for 2005 is 2.21%.

- 14. The United States reserves the right to seek stipulated penalties, as provided in the Consent Decree, for violations of this Settlement Agreement.
- 15. <u>Public Comment</u>. This Settlement Agreement shall be subject to a minimum fifteen day public comment period in accordance with 28 C.F.R. § 50.7 and 42 U.S.C. § 9622(i). the United States reserves the right to withdraw or withhold its consent to the Settlement Agreement if comments received disclose facts or considerations which show that the Agreement is inappropriate, improper or inadequate within the meaning of 28 C.F.R. § 50.7.
- 16. <u>Status Conferences with the Court</u>. This Honorable Court has scheduled status conferences so that the Parties can raise issues concerning compliance with this Settlement Agreement as follows: September 7, 2005 and thereafter on a bimonthly basis in November 2005, and in January, March, May and July, 2006.

Dated:	and the state of t	 

#### UNITED STATES DISTRICT COURT

THE FOLLOWING PARTIES CONSENT TO THE ENTRY OF THIS SETTLEMENT AGREEMENT:

FOR THE UNITED STATES:

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Date: 9/9/05

ALAN J. STEINBERG, Regional Administrator

Date: 9(9/5)

ERIC SCHAAF, Regional Counsel

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Date: 9/10/05

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UNIVERSIDAD DE PUERTO RICO RECINTO DE MAYAGUEZ COLEGIO DE CIENCIAS AGRICOLAS

## SERVICIO DE EXTENSION AGRICOLA

#### CARTA CIRCULAR

RECOMENDA CIONES PARA EL CONTROL DE LA SIGATOKA NEGRA

Por: Agro. Manuel Díaz Rivera Especialista en Farinaceos

Servicio de Extensión Agrícola

Una vez detectada la enfermedad en Puerto Rico, el agricultor realizada las siguientes prácticas:

- 1. Mantener un programa eficiente de selección de semilla de guinco y plátano y abonamiento para obtener plantas más saludables.
- 2. Deshoje frecuente de las hojas con más de un 50% del tejido necrótico y despunte de aquellas con síntomas de un 5 a 15% en la punta de las hojas.
- 3. Una vez realizado el deshoje(despunte) el agricultor acumilará las hojas en montículos con el envés hacia abajo con el fin de evitar el aumento del inóculo.
- 4. Alternar el uso de fungicidas de contacto con sistémico para evitar la creación de resistencia por parte del hongo hacia estos plaguicidas
- 5. La utilización de aceites agrícolas solo y en combinación con fungicidas ha sido una práctica que ha funcionado en Latinoamérica.
- 6. En caso de detección temprana de la enfermedad (hojas 2, 3 y 4), se debe aplicar un fungicida de contacto registrado en Puerto Rico, en tres comanas consecutivas para evitar un aumento en el inóculo y poder cubrir bien las hojas nuevas.
- 7. En áreas llanas, las siembras en hileras sencillas, dejando un espacio de 14 pies cada 8 hileras, facilitará una mejor aspersión con equipo de aspersión adecuado. Ejemplo: el uso de la "ganza" en la zona sur.
- 8. El cultivo de plátanos de forma anual o de un solo cosecho, sería una buena práctica para reducir la fuente de inóculo.
- 9. La eliminación de siembras viejas dejadas como fuente de semillas sería una práctica recomendable.
- 10. El control efectivo de malezas evita la creación de un microclima que favorezca el desarrollo del hongo.



Appendix A

Le Universidad de Puorto Rico en cooperación con el Departamento de Agricultura de los E.E.U.U.

### Nombres comerciales y dosis lde fungicidas para uso en Platanps y Guineos en PR

De contacto	Dosis de aplicación
Dîthane M45	Dosis de 2 a 3 libras por cuerda en
	aplicaciones con intérvalos de cada 14 a 21
	días en suficiente volumen de agua para
	cubrir el follaje. No aplique más de 30
	libras por cuerda por ciclo del cultivo.
Dithane F45	Dosis de 1.6 a 2 cuartillos por cuerda en
	aplicaciones con intervalos de cada 14 a 21
	días en suficiente volumen de agua para
	cubrir el follaje. No aplique más de 24
	cuartillos por cuerda por cíclo de
	producción.
	Dosis de 2 libras por querda. Apliquelo en
Champion	Dosis de A nova alforante mara milión
Wettable Powder	un volumen de agua sufficiente para cubrir
	todo el follaje. Durante la época lluviosa,
	aplíquelo a intervalos de 14 días y durante
	la seca, cada 21 días. Para mayor
	efectividad, aplíquelo en emulsión a razón
	de ½ galon de aceite de huerra por cuerda y
•	añada un adherente. Agite continuamente
•	la emulsión
Kocide 101	Dosis de 2 libras por cuerda. Apliquelo en
Vocine 101	un volumen de agua suficiente para cubrir
	todo el follaje Durante la época lluviosa,
	anliquelo a intervalos de cada 14 dias y
	durante la seca, cada 21 dias. Para mayor
	efectividad, aplíquelo en emulsión a razón
	de ½ galón de aceite de huerta por cuerda y
	añada un adherente. Agite continuamente
	anada dii adilerente.
_	la emulsión.  Dosis de 2 libras por cuerda. Aplíquelo en
Kocide 2000	Dosis de 2 noras por cherua. Apaquero da
Tours and	un volumen de agua suficiente para cubrir
	todo el follaje. Durante la época lluviosa,
	apliquelo a intervalos de 14 dias y duramo
	13 cada 21 días Para mayor
	a similar and and an emilision a lacou
	t to salan de aceste de hijeita poi cuesos y
	añada un adherente. Agite continuamente
	la emulsión.
	Also Variables

ManKocide	15
Mank ocide	Dosis do 2.5 libras por oudrda hasta un maximo
	de 160 libras por ciclo del cultivo. Aplique
	cuando aparezcan los primeros sintomas en las
	hojas y repita a intervalos de 14 a 21 días si es
	necesario. Use suficiente agua para tener
Manex	buena cobertura
Manex	Dosis de 1.6 a 2.4 cuartillos por cuerda hasta
	un máximo de 24 cuartillos por cultivo.
	Aplique cuando aparezcanilos primeros
	sintomas y repita si es necesario a intervalos de
	14 a 21 días. Puede aplicar hasta un día autes
	de la cosecha.
Manzate 75DF	Dosis de 2 a 3 libras por cacada en aplicaciones
	con intervalos de cada 14 a 21 días en
	suficiente volumen de agua para cubrir cl
·	follaje. No aplique más del 30 libras por cuerda
	por ciclo del cultivo.
Penneozeb 75DF	Aplique de 2 a 3 libras por cuerda. Efectue la
·	primera aplicación cuando se observen los
	primeros sintomas de la enfermedad y repita si
	es necesario cada 14 a 21 días. No aplique más
	de 32 libras de producto comercial por ciclo del
	cultivo. Puede aplicar hasta un dia antes de la
	cosecha.
Oxidate	Aplique hasta 1 galón de Oxidate en 100
·	galones de agua. Para una acción curativa
	asperje por tres días consecutivos y continue
	los tratamientos a intervalos de 5 a 7 días. Para
•	una aplicación preventiva aplique los primeros
	tres tratamientos a intervalos de 5 días.
Fungicidas Sistémucos	Dosis
Elite 45 DF	Aplique de 3.2 onzas por cuerda diluido en un
	minimo de 20 galones de agua, Repita la
	aplicación cada 14 días si es necesario Puede
	mezclarse hasta con 1/2 galdn de aceite por
	cueda.
Abound	Aplique de 5.5 a 8.3 onzas por cuerda a
	intervalos de 12 a 14 días. No aplique más de
	2.08 cuartillos por cuerda por ciclo del cultivo.
Otros	The state of the s
BVA-15 Banana Spray Oil	Aplique de 1 a 1½ galones por cuerda a
	intervalos de 14 a 21 días. No aplique más de
	22 galones por cuerda por año.
Serenle (Bacillus subrillus) Fungicida biológico	Aplique de ½ a Igalón por duerda
	-1-1 17 C TECTON POI OUCLUS